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109TH CONGRESS 1ST SESSION

## H. CON. RES.

Providing that any agreement relating trade and investment that is negotiated by the executive branch with other countries must comply with certain minimum standards.

## IN THE HOUSE OF REPRESENTATIVES

	Brown of Ohio (for himself, Mr. Jones of North Carolina, Ms. Solis
	Ms. Schakowsky, Ms. Lee, Mr. George Miller of California, and Ms
	KAPTUR) submitted the following resolution; which was referred to the
	Committee on

## CONCURRENT RESOLUTION

Providing that any agreement relating trade and investment that is negotiated by the executive branch with other countries must comply with certain minimum standards.

Whereas there is general consensus among the American public and the global community that, with respect to international trade and investment rules—

(1) global environmental, labor, health, food security, and other public interest standards must be strengthened to prevent a global "race to the bottom";



- (2) domestic environmental, labor, health, food security, and other public interest standards and policies must not be undermined, including those based on the use of the precautionary principle, the internationally recognized legal principle which holds that, when there is scientific uncertainty regarding the potential adverse effects of an action or a product or technology, governments should act in a way that minimizes the risk of harm to human health and the environment;
- (3) provision and regulation of public services such as education, health care, transportation, energy, water, and other utilities are basic functions of democratic government and must not be undermined;
- (4) raising standards in developing countries requires additional assistance and respect for diversity of policies and priorities;
- (5) countries must be allowed to design and implement policies to sustain family farms and achieve food security;
- (6) healthy national economies are essential to a healthy global economy, and the right of governments to pursue policies to maintain and create jobs must be upheld;
- (7) the right of State and local and comparable regional governments of all countries to create and enforce diverse policies must be safeguarded from imposed downward harmonization; and
- (8) rules for the global economy must be developed and implemented democratically and with transparency and accountability; and
- Whereas many international trade and investment agreements in existence and currently being negotiated do not serve these interests, and have caused substantial harm



to the health and well-being of communities in the United States and within countries that are trading partners of the United States: Now, therefore, be it

- 1 Resolved by the House of Representatives (the Senate
- 2 concurring), That any agreement relating to trade and in-
- 3 vestment that is negotiated by the executive branch with
- 4 other countries should comply with the following:
- 5 (1) Regarding investor and investment
- 6 POLICY.—No such agreement that includes provi-
- 7 sions relating to foreign investment may permit for-
- 8 eign investors to challenge or seek compensation be-
- 9 cause of a measure of a government at the national,
- 10 State, or local level that protects the public interest,
- including, but not limited to, public health, safety,
- and welfare, the environment, and worker protec-
- 13 tions, unless a foreign investor demonstrates that
- the measure was enacted or applied primarily for the
- 15 purpose of discriminating against foreign investors
- or investments.
- 17 (2) Regarding Services.—Any such agree-
- ment, to the extent applicable, shall comply with the
- 19 following:
- 20 (A)(i) The agreement may not discipline
- government measures relating to—



bstati	(I) public services, including public
2	services for which the government is not
3	the sole provider;
4	(II) services that require extensive
5	regulation;
6	(III) essential human services; and
7	(IV) services that have an essentially
8	social component.
9	(ii) The services described in subclauses (I)
10	through (IV) of clause (i) include, but are not
11	limited to, public benefit programs, health care,
12	health insurance, public health, child care, edu-
13	cation and training, the distribution of con-
14	trolled substances and products, including alco-
15	hol and tobacco and firearms, research and de-
16	velopment on natural and social sciences, utili-
17	ties including energy utilities, water, waste dis-
18	posal and sanitation, national security, mari-
19	time, air, surface, and other transportation
20	services, postal services, energy extraction and
21	related services, and correctional services.
22	(B) The agreement shall permit countries
23	that have made commitments in areas covered
24	in subparagraph (A) to revise those commit-
25	ments for the purposes of public interest regu-



lgs as to	lation without financial or other trade-related
2 1/2 70 (1	penalties.
3	(C) The agreement shall ensure that rules
4 onlephow	on subsidies and government procurement fully
5m teda e	protect the ability of governments to support
6	and purchase services in ways that promote eco-
7m tada so	nomic development, social justice and equity,
8 19/119/120	public health, environmental quality, and
9 16 8207	human and workers' rights.
10	(D) The agreement shall make no new
11aoriyab g	commitments on the temporary entry of work-
12	ers because such policies should be determined
13 mointaintee	by the Congress, after consideration by the con-
14	gressional committees with jurisdiction over im-
15	migration to avoid an array of inconsistent poli-
16	cies and policies which fail to—
17 AMOW 0	(i) include labor market tests that en-
18	sure that the employment of such tem-
19	porary workers will not adversely affect
20	other similarly employed workers;
21 maniow s	(ii) involve labor unions in the labor
22 log of lo	certification process implemented under
23	the immigration program for temporary
24	workers under section 101(a)(15)(H)(i) of
25	the Immigration and Nationality Act, in-



1	cluding the filing by an employer of an ap-
2	plication under section 212(n)(1) of that
3	ber tadt same Act; and susseque saff (0)
4	(iii) guarantee the same workplace
5	protections for temporary workers that are
6	available to all workers.
7	(E) The agreement shall guarantee that all
8	governments that are parties to the agreement
9	can regulate foreign investors in services and
10	other service providers in order to protect pub-
11	lic health and safety, consumers, the environ-
12	ment, and workers' rights, without requiring
13	the governments to establish their regulations
14	to be the least burdensome option for foreign
15	service providers.
16	(3) Regarding policies to support amer-
17	ICAN WORKERS AND SMALL, MINORITY, AND WOMEN-
18	OWNED BUSINESSES.—Any such agreement shall
19	preserve the right of Federal, State, and local gov-
20	ernments to maintain or establish policies to support
21	American workers and small, minority, or women-
22	owned businesses, including, but not limited to, poli-
23	cies with respect to government procurement, loans,
24	and subsidies.



Phan	(4) REGARDING ENVIRONMENTAL, LABOR, AND
2	OTHER PUBLIC INTEREST STANDARDS.—Any such
3	agreement— and is come suff (i)
4	(A) may not supersede the rights and obli-
50 abo	gations of parties under multilateral environ-
6	mental, labor, and human rights agreements;
7	and sadding to gold
8	(B) shall, to the extent applicable, include
9	commitments, subject to binding enforcement
10	on the same terms as commercial provisions—
11	(i) to adhere to specified workers'
12	rights and environmental standards;
13	(ii) not to diminish or fail to enforce
14	existing domestic labor and environmental
15	provisions; and
16	(iii) to abide by the core labor stand-
17	ards of the International Labor Organiza-
18	tion (ILO).
19	(5) REGARDING UNITED STATES TRADE
20	LAWS.—No such agreement may—
21	(A) contain a provision which modifies or
22	amends, or requires a modification of or an
23	amendment to, any law of the United States
24	that provides to United States businesses or



$1_{\text{DMA}}$	workers safeguards from unfair foreign trade
2	practices, including any law providing for—
3	(i) the imposition of countervailing or
4160	has adding antidumping duties;
5000	(ii) protection from unfair methods of
6	competition or unfair acts in the importa-
7	tion of articles;
8	(iii) relief from injury caused by im-
9	port competition;
10	(iv) relief from unfair trade practices;
11	from believe <b>or</b> of predict of (i)
12	(v) the imposition of import restric-
13	tions to protect the national security; or
14	(B) weaken the existing terms of the
15	Agreement on Implementation of Article VI of
16	the General Agreement on Tariffs and Trade
17	1994, or the Agreement on Subsidies and Coun-
18	tervailing Measures, of the World Trade Orga-
19	nization, including through the domestic imple-
20	mentation of rulings of dispute settlement bod-
21	ies. a maintage a minimo (A.)
22	(6) REGARDING FOOD SAFETY.—No such
23	agreement may—
24	(A) restrict the ability of the United States
25	to ensure that food products entering the



1ampinus	United States are rigorously inspected to estab-
2	lish that they meet all food safety standards in
3 1 85577	the United States, including inspection stand-
4	ards;
5dt grigo	(B) force acceptance of different food safe-
6 mback	ty standards as "equivalent", or require inter-
70 amegar	national harmonization of food safety stand-
8	ards, which undermine the level of human
9 (1 11)	health protection provided under domestic law;
10	or
11dT (A)	(C) restrict the ability of governments to
12	enact policies to guarantee the right of con-
13	sumers to know where and how their food is
14	produced.
15	(7) REGARDING AGRICULTURE AND FOOD SE-
16 ct	JRITY.—No such agreement may, with respect to
17 fo	od and other agricultural commodities—
18	(A) contain provisions that prevent coun-
19	tries from—
20	(i) establishing domestic and global
21	reserves,
22	(ii) managing supply,
23	(iii) enforcing antidumping disciplines,
24	(iv) ensuring fair market prices, or



1	(v) vigorously enforcing antitrust
2	abushusta who laws, of the stem works said staid that
3	in order to guarantee competitive markets for
4	family farmers; or
5	(B) prevent countries from developing the
6	necessary sanitary and phytosanitary standards
7	to prevent the introduction of pathogens or
8	other potentially invasive species which may ad-
9	versely affect agriculture, human health, or the
10	environment.
11	(8) REGARDING TRANSPARENCY.—(A) The
12	process of negotiating any such agreement must be
13	open and transparent, including through—
14	(i) prompt and regular disclosure of full
15	negotiating texts; and
16	(ii) prompt and regular disclosure of nego-
17	tiating positions of the United States.
18	(B) In negotiating any such agreement, any re-
19	quest or offer relating to investment, procurement,
20	or trade in services must be made public within 10
21	days after its submission if such request or offer-
22	(i) proposes specific Federal, State, and
23	local laws and regulations in the United States
24	to be changed, eliminated, or scheduled under
25	such an agreement, including, but not limited



1	to, subsidies, tax rules, procurement rules, pro-
2	fessional standards, and rules on temporary
3	entry of persons;
4	(ii) proposes for coverage under such an
5	as anothe agreement—I died assessment different oil
6	(I) specific essential public services,
7	including, but not limited to, public bene-
8	fits programs, health care, education, na-
9	tional security, sanitation, water, energy,
10	and other utilities; or
11	(II) private sector services that re-
12	quire extensive regulation or have an in-
13	herently social component, including, but
14	not limited to, maritime, air transport,
15	trucking, and other transportation services,
16	postal services, utilities such as water, en-
17	ergy, and sanitation, corrections, education
18	and childcare, and health care; or
19	(iii) proposes a discipline or process of gen-
20	eral application which may interfere with the
21	ability of the United States or State, local, or
22	tribal governments to adopt, implement, or en-
23	force laws and regulations identified in clause
24	(i) or provide or regulate services identified in
25	clause (ii).



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long g	(C) The broad array of constituencies rep-
2	resenting the majority of the people of the United
3	States, including labor unions, environmental organi-
4	zations, consumer groups, family farm groups, pub-
5	lic health advocates, faith-based organizations, and
6	civil rights groups, must have at least the same rep-
7 aread	resentation on trade advisory committees and access
8	to trade negotiators and negotiating fora as those
9	constituencies representing commercial interests.
0	(D) Any dispute resolution mechanism estab-

- lished in any such agreement must be open and transparent, including through disclosure to the public of documents and access to hearings, and must 14 permit participation by nonparties through the filing of amicus briefs, as well as provide for standing for 16 State and local governments as intervenors.
- 17 (9) Regarding governmental authority.— No such agreement may contain provisions that bind 19 national, State, local, or comparable regional govern-20 ments to limiting regulatory, taxation, spending, or 21 procurement authority without an opportunity for 22 public review and comment described in paragraph 23 (8), and without the explicit, informed consent of the 24 national, State, local, or comparable regional legisla-



1	tive body concerned, through such means as is de-
2	cided by such legislative body.
3	(10) Regarding access to medicines and
4	SEEDS.—(A) No such agreement may contain provi-
5	sions that prevent countries from taking measures to
6	protect public health by ensuring access to medi-
7	cines.
8	(B) No such agreement may constrain the
9	rights of farmers to save, use, exchange, or sell
10	farm-saved seeds and other publicly available seed
11	varieties.
12	(11) Regarding developing countries.—
13	Any such agreement must grant special and dif-
14	ferential treatment for developing countries with re-
15	gard to the timeframe for implementation of the
16	agreement as well as other concerns.

